Medicaid Expansion & Adult Dental Benefits: Access to Dental Care among Low-Income Adults

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Medicaid Adult Dental Benefits

Medicaid Dental Coverage

- Children: All states cover dental benefits under EPSDT
- Adults: Optional benefit, states can decide what dental benefits to provide





Medicaid Adult Dental Benefits and Access

• States that provide dental benefits to Medicaid adult enrollees:

 Greater access and utilization of dental services by low-income adults (Choi, J Health Econ. 2011; Lipton, J Health Econ. 2015)
 Lower emergency department use

(Cohen, JADA. 2002; Neely, AJPH, 2014; Singhal, Health Aff. 2015)



ACA: Medicaid Expansion

Prior to the ACA, low income children and their parents were eligible for Medicaid
Under the ACA (2010)→ Medicaid Expansion→ cover everyone under 138% FPL

• Current status of State Medicaid Expansion Decisions:



Source: "Status of State Action on the Medicaid Expansion Decision" KFF State Health Facts, updated March 14, 2016.

Objective

 To examine the impact of state-level variation in Medicaid Adult Dental Benefits (DB) and Medicaid Expansion (ME) on access to dental care among low-income adults.

• For this project, we categorized Medicaid dental benefits into:

- 0= None or Emergency Dental Services Covered
- 1= More than Emergency Dental Services Covered

Medicaid Expansion (0/1)

Hypothesis

- 2 Policies at play:
 - \circ Adult Dental Benefits (DB) \rightarrow determine dental coverage that facilitates dental access
 - Medicaid Expansion (ME)→ Broadens the population to which adult dental benefits policy applies
- Hypothesis: Access to dental care among low-income adults would rank as following:
 - ME=1, DB=1
 - ME=0, DB=1
 - \circ ME=1, DB=0*
 - ME=0, DB=0

Methods: Data Source



- Behavioral Risk Factor Surveillance System (BRFSS)
 - Telephone-based survey of statewide representative sample of adults
 - All states and territories
 - Oral health module (even years):
 - Time since last dental visit
 - Number of permanent teeth extracted/ lost due to caries
- Medicaid Expansion status, Adult Dental Benefits, effective dates
 - State Medicaid Websites
 - Kaiser Family Foundation
 - MACPAC Report

Analytic Approach

- Study Population→ Low-Income (<\$15,000), Non-Elderly Adults (21-64 years)
- Time Period → 2008, 2010, 2012, 2014
- \circ Outcome \rightarrow Dental Visit in Past 12 months
- Predictor→ Medicaid Expansion (ME) & Dental Benefits (DB)*
- Covariates→ Age, Sex, Race-Ethnicity, Marital Status, Employment, Education, Year
- \circ Model \rightarrow Logistic regression with state-fixed effects

Annual Dental Visit by Medicaid Policy and Income



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Mean Predicted Probability of Dental Visit in Past Year



Results:

Annual Dental Visit Full Model without State Fixed Effect					
	Less than \$15,000 income				
	Odds Ratio	95% CI			
 ME=1, DB=1	1.66	1.51-1.83			
 ME=0, DB=1	1.41	1.33-1.50			
ME=1, DB=0	1.10	0.97-1.24			
ME=0, DB=0	1.00 (ref)				

Annual Dental Visit Full Model WITH State Fixed Effect				
	Less than \$15,000 income			
	Odds Ratio 95% CI			
ME=1, DB=1	1.05	0.90-1.22		
ME=0, DB=1	1.09	0.96-1.24		
ME=1, DB=0	0.82	0.71-0.94		
ME=0, DB=0	1.00 (ref)			

Conclusions

- Dental benefits for Medicaid adults improves access to dental care among lowincome adults, however, these differences diminish after accounting for state characteristics.
- In short-term, Medicaid expansion without adult dental benefits leads to lower access to dental care
 - Possibly due to supply-side constraints
 - New enrollees possibly had no insurance prior to expansion and were likely non-utilizers of health care system
 - New enrollees may access temporary relief for dental problems from medical providers/ ERs

Results: Early Expansion States Only

Annual Dental Visit Full Model WITH State Fixed Effect (CA, CT, MN, DC)				
	Less than \$15,000 income			
	Odds Ratio 95% Cl			
ME=1, DB=1	1.26	0.77-2.07		
ME=0, DB=1	1.96	1.04-3.69		
ME=1, DB=0	0.91	0.56-1.48		
ME=0, DB=0	1.00 (ref)			

Limitations

- \circ Population: self-reported income categories \rightarrow Medicaid enrollees
- All adults with <\$15,000 annual income may not be eligible for Medicaid→ underestimating the impact of the policies on access to dental care
- Pre-ACA variability in states' Medicaid eligibility and programs
- Variability in dental coverage provided by state Medicaid programs
- Only 1 year since most states expanded Medicaid
- Policy precedes the outcome?
 - Policy determination preceded the interview
 - Outcome → Dental visit in past 12 months

Next Steps

• Sensitivity Analyses:

- Exclude North Dakota
- Examine only early expansion states
- Examine only 2014 data, and exclude states with early expansion
- Compare the outcomes across state policy variations among parents and childless adults separately
- Other independent variables: Dentist participation with Medicaid, Dental HPSAs, Reimbursement rates
- Use MAX data to assess access to dental care
 - Complete picture
 - Exact population of interest
 - Exact date of service

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Questions?

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Results:

Full Model without State Fixed Effect						
	Less than \$15,000 income		Less than \$25,000 income			
	Odds Ratio	95% CI	Odds Ratio	95% CI		
 ME=1, DB=1	1.66	1.51-1.83	1.54	1.44-1.63		
 ME=0, DB=1	1.41	1.33-1.50	1.30	1.25-1.35		
 ME=1, DB=0	1.10	0.97-1.24	1.13	1.05-1.23		
ME=0, DB=0	1.00 (ref)		1.00 (ref)			

Full Model WITH State Fixed Effect						
	Less than \$15,000 income		Less than \$25,000 income			
	Odds Ratio	95% CI	Odds Ratio	95% CI		
ME=1, DB=1	1.05	0.90-1.22	1.03	0.93-1.14		
ME=1, DB=0	0.82 0.71-0.94		0.91	0.83-0.99		
ME=0, DB=1	1.09	0.96-1.24	1.02	0.94-1.11		
ME=0, DB=0	1.00 (ref)		1.00 (ref)			

Results: Early Expansion States Only

Full Model WITH State Fixed Effect (CA, CT, MN, DC)						
	Less than \$15,000 income		Less than \$25,000 income			
	Odds Ratio 95% Cl Odds Ratio 95% C					
ME=1, DB=1	1.26	0.77-2.07	1.15	0.83-1.59		
ME=1, DB=0 0.91		0.56-1.48	0.96	0.69-1.34		
ME=0, DB=1 1.96 1.04-3.6		1.04-3.69	1.45	1.03-2.06		
ME=0, DB=0	0, DB=0 1.00 (ref)		1.00 (ref)			

		< \$15k		<\$25k	
		OR	95%CI	OR	95%CI
Group					
1 ME=	=1, DB=1	1.05	0.90-1.22	1.03	0.93-1.14
2 ME=	=1, DB=0	0.82	0.71-0.94	0.91	0.83-0.99
3 ME=	=0, DB=1	1.09	0.96-1.24	1.02	0.94-1.11
4 ME=	=0, DB=0	1.00		1.00	
Year					
200	8	1.06	0.97-1.17	1.11	1.04-1.18
201	0	0.98	0.90-1.07	1.01	0.95-1.06
201	2	1.04	0.96-1.12	1.06	1.01-1.12
201	4	1.00		1.00	
Sex					
Mal	les	0.76	0.72-0.80	0.74	0.71-0.76
Fem	nales	1.00		1.00	
Age Group					
21-2	24	1.00		1.00	
25-3	34	0.77	0.69-0.85	0.80	0.75-0.86
35-4	14	0.67	0.60-0.74	0.74	0.69-0.79
45-5	54	0.68	0.61-0.74	0.72	0.68-0.77
55-6	54	0.630	0.57-0.69	0.740).69-0.79
Race-Ethnicity					
Hisp	banic	1.11	1.03-1.21	1.12	1.07-1.18
NH	Other	1.04	0.94-1.16	0.99	0.92-1.06
NH	Black	1.10	1.03-1.18	1.10	1.05-1.15
NH	White	1.00		1.00	
Married					
Yes		1.04	0.98-1.11	1.12	1.08-1.16
No		1.00		1.00	
Employment					
For	Wages	0.99	0.93-1.06	1.06	1.02-1.10
Self	-employed	0.97	0.87-1.08	0.99	0.93-1.06
Reti	ired	1.05	0.93-1.19	1.31	1.22-1.40
Oth	ers	1.00		1.00	

Education